# FY-17 Tentative Budget Public Hearing

MERSD School Committee December 9, 2015

# **Budget Goals**

- Develop and deliver a fiscally responsible budget that maintains educational quality, supports District goals, and aligns with our multi-year budget commitment to work within the confines of Proposition 2 ½
- Manage Enrollment
  - Strive to meet School Committee class size guidelines
  - Serve increasingly diverse student educational needs
- Exercise fiscal responsibility
  - Seek internal efficiencies to offset growth needs when possible
- Meet local, state and federal responsibilities while controlling growth

- Maintaining program (level services) and meeting compliance obligations
- Maintaining strong reserves
  - Strong bond rating
  - Emergency funds for maintenance on aging buildings
- Funding OPEB Trust Fund \$352K minimum contribution from FY-15 through FY16
- Managing the long-term school choice revenue projection
  - Keeping revenue stream steady means replacing exiting students
- Accounting for the Elementary Facilities Timeline
  - Scenario 1 MSBA Acceptance Fall 2015
    - Spring 2016 Feasibility Study Request (approx. \$500,000)
    - Spring 2017 Project Vote (approx. \$25million)
  - Scenario 2 MSBA Acceptance Fall 2016
    - Spring 2017 Feasibility Study Request (approx. \$500,000)
    - Spring 2018 Project Vote (approx. \$25million)

### FY-17 Operating Budget Overview

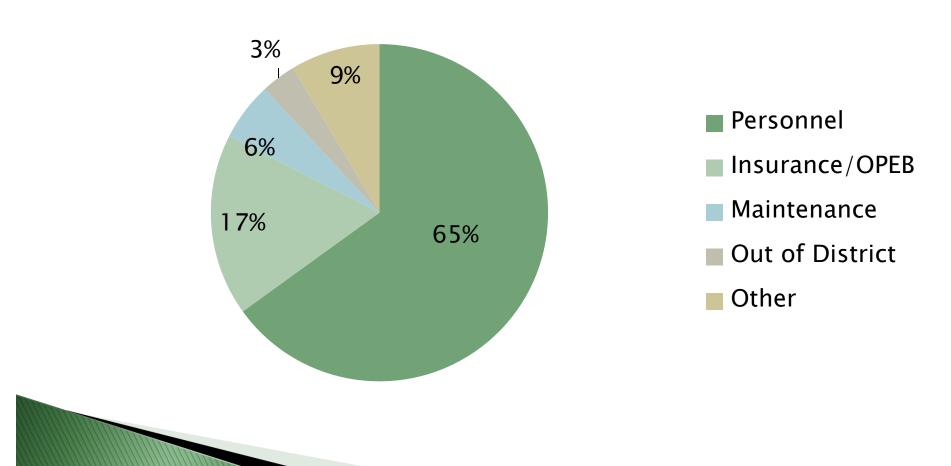
- Strong foundation set by successful passage of the FY16 Budget
  - Ended Reliance on Reserves to fund operating expenses
  - Establishment / Funding Mechanism for OPEB Trust Fund
- Level Service Budget = Maintains same level of program currently in place
- FY17 Level Services Budget = \$23.75 million
  - 3.42% (\$784K) spending increase from FY-16 budget
    - Growth of just 2.4%, excluding insurance/OPEB
  - Just below 3.6-3.8% spending growth assumed w/multi-year budget model
  - No reserves used in operating budget
  - \$60,000 retained for small capital allowance reinstated through override budget
    - Curriculum, Facilities, PD, and/or Technology
- FY17 Operating Assessment = 3.63%
  - Preliminary Apportionment (estimated)
    - Essex = 2.82%; Manchester = 4.08%

# FY-17 Capital Budget Overview

- ► FY17 spending on debt payments = \$2,299,100
  - Down \$61K from FY16
  - At time of issuance payments were structured to decline each year resulting in savings to taxpayers
- ▶ FY17 capital assessments down 2.6% for each town
  - Manchester = \$1.525M
  - Essex = \$759K
  - Apportionment split unchanged from FY16 and will not change going forward

# Largest Budget Drivers

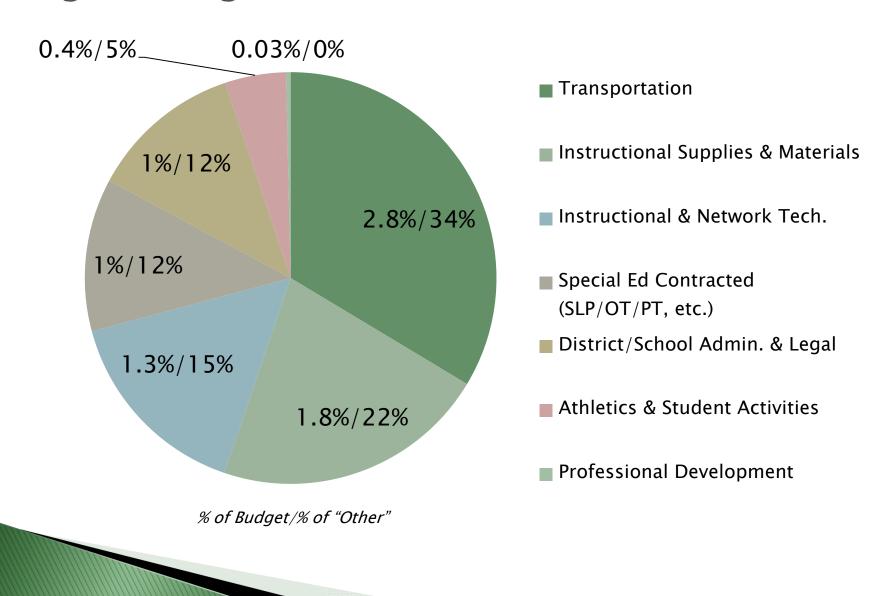
#### **Largest Budget Drivers = 91% of District Budget**



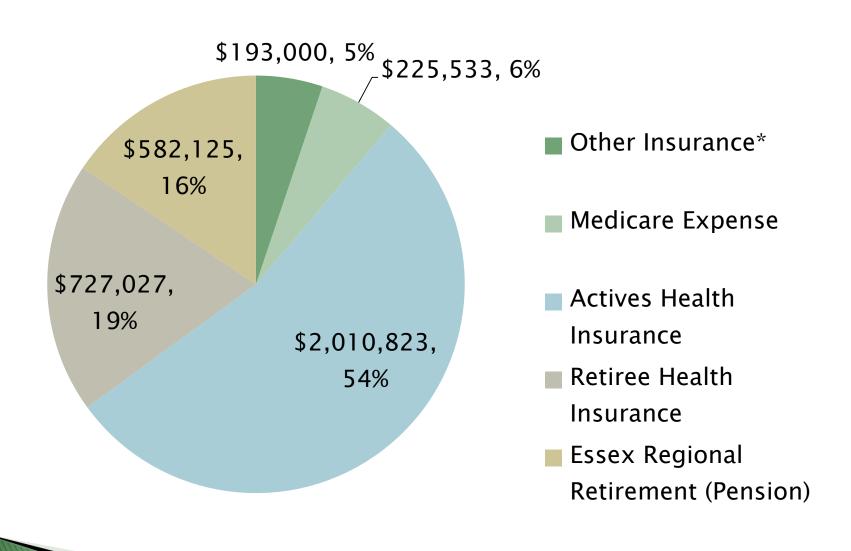
## Budget Highlights: Spending Detail

				Inc. vs. F	Y16
	FY16	FY17	% of FY17 Spending	\$	%
Personnel	\$14,953,057	\$15,458,234	65.1%	\$505,177	3.38%
Insurance & Pension w/ OPEB	\$3,839,333	\$4,155,567	17.5%	\$316,234	8.24%
Maintenance	\$1,303,840	\$1,319,577	5.6%	\$15,737	1.21%
Out-of-District Tuitions	\$751,329	\$771,983	3.3%	\$20,654	2.75%
Other	\$2,113,646	\$2,040,105	8.6%	(\$73,541)	-3.48%
Total	\$22,961,205	\$23,745,466	100.0%	\$784,261	100%

### Largest Budget Drivers - Breakdown of "Other"



### Insurance & OPEB Breakdown



\*Other insurance consists of Property/Casualty, Workers' Compensation & Unemployment insurance

### Budget Highlights: Largest Expenditures

91% of the budget is comprised of four key expenditure categories

#### Personnel (65.1%)

- 2.0% COLA w/new META contract + est. 1.5% steps/columns
- No new positions included

#### Insurance & Pension w/ OPEB (17.5%)

- 5% budget increase + growth in retiree headcount.
- Savings from active employee health insurance restructuring continues to fund OPEB trust. On track to close est. 90% of annual OPEB gap as initially projected.
- 7.5% assumed for pension, plus reserve for settlement of prior contributions from 1<sup>st</sup> year or regionalization.

#### Maintenance (5.6%)

 Nearly flat (1% growth) but FY16 reinstatement of annual capital reserve allows for targeted investments as needed.

#### **▶** OOD Tuitions (3.3%)

Up 2.7% vs. FY16 – accounting for program price increases

### Budget Highlights: Revenue

- Town assessments continue to face slight upward pressure from slower growth 'other revenues' which are not keeping up w/level services program
  - Assume slight, inflationary increase in FY17 Chapter 70 State Aid,
  - Interest income, Medicaid reimbursement have stabilized
  - Assume no change in School Choice enrollment
- ▶ Initial 3.63% increase to Towns slightly lower than 4.0-4.2% prior estimates in multi-year budget model

### **Budget: Staffing & Small Capital Requests**

Not Included in Level Services Budget				
Will require efficiencies/reorganization to achieve				
Staffing Small Capital (exceeds \$60,000 earmark)				
Social Emotional Program	Technology			
1.0 Counselor – Middle School	25 unit IPad Cart – Memorial School			
• 1.0 Health-Wellness – High School	60 Chromebooks – Middle School			
, and the second	60 Chromebooks – High School			
Academic Program	Wireless Upgrade – Elementary Schools			
2.0 Math Specialist – Memorial School & Essex	Projector Upgrade – Middle & High School			
Elementary	Server blade replacement/upgrade – Districtwide			
1.0 Reading Specialist – Memorial School				
	<u>Facilities</u>			
Asset Management	Replace Handicap Ramp – Essex Elementary			
1.0 Hardware Technician – District-Wide	Patch & Skim Soffit – Essex Elementary			
	Repair/patch pavement (Door 10) –Middle & High School			
	Drain/Refill antifreeze for HVAC – Middle & High School			
	Equipment Upgrades – District			
	A-Wing Drainage – Memorial School			
	Paint Gym – Essex Elementary			
	Repairs to Eagles Nest Play Structure - Essex Elementary			
	Recycling Compactor - High School			
	Add 2 card swipes to locker room doors – Middle & High School			

# MERSD Reserves Through Time

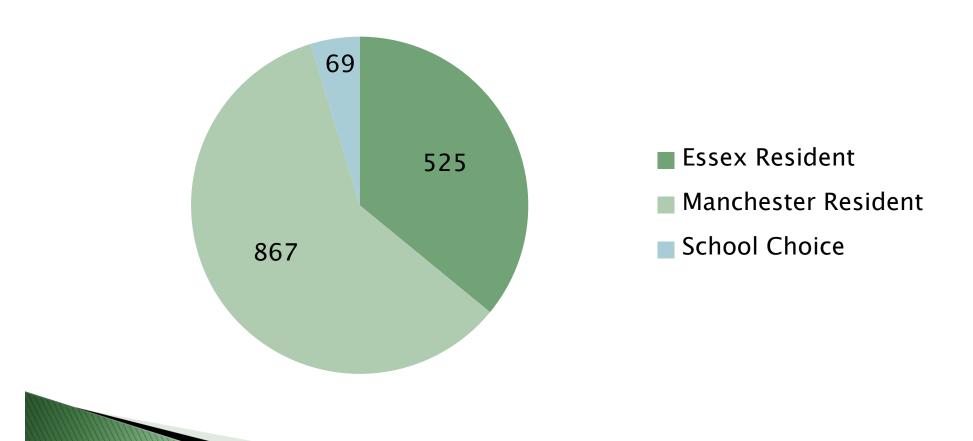
						Balan	Balance at End of Fiscal Year		Ch	Change from Prior Year		
		Reserves	All Reserv	e Funds Co	mbined	School		Undesignated	School		Undesignated	
	<b>GF Budget</b>	% of Budget	<b>Ending Total</b>	urce/(Use)	% Change	Choice	Stabilization	GF Balance	Choice	Stabilization	GF Balance	
2007	\$15,428,555	4.3%	\$661,569	(\$31,464)	-4.5%	\$626,392	\$132,265	(\$97,088)	(\$581)	\$2,265	(\$33,148)	
2008	\$16,140,541	5.1%	\$829,081	\$167,512	25.3%	\$662,406	\$252,290	(\$85,615)	\$36,014	\$120,025	\$11,473	
2009	\$17,241,803	9.3%	\$1,609,046	\$779,965	94.1%	\$1,016,365	\$167,290	\$425,391	\$353,959	(\$85,000)	\$511,006	
2010	\$17,904,405	10.6%	\$1,899,711	\$290,664	18.1%	\$1,295,864	\$167,290	\$436,557	\$279,498	\$0	\$11,166	
2011	\$18,875,493	11.7%	\$2,200,285	\$300,574	15.8%	\$1,616,835	\$163,610	\$419,840	\$320,971	(\$3,680)	(\$16,717)	
2012	\$19,115,710	11.6%	\$2,226,248	\$25,963	1.2%	\$1,609,000	\$75,743	\$541,505	(\$7,835)	(\$87,867)	\$121,665	
2013	\$20,067,616	10.6%	\$2,124,443	(\$101,805)	-4.6%	\$1,441,056	\$161,448	\$521,939	(\$167,944)	\$85,704	(\$19,566)	
2014	\$20,854,407	8.5%	\$1,781,679	(\$342,764)	-16.1%	\$1,295,512	\$161,448	\$324,719	(\$145,544)	\$0	(\$197,220)	
2015	\$21,555,355	9.5%	\$2,044,573	\$262,894	14.8%	\$1,505,037	\$161,448	\$378,088	\$209,525	\$0	\$53,369	
2016	\$22,961,205	7.1%	\$1,629,573	(\$415,000)	-20.3%	\$1,251,485	\$0	\$378,088	(\$253,552)	(\$161,448)	\$0	
Curre	ent											

# Next Steps

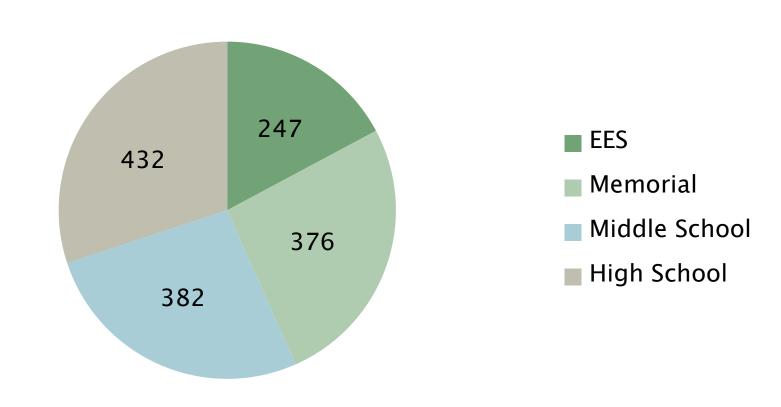
- Public Input
  - 1st FY17 Budget Hearing December 9th @ 7:00pm
  - 2<sup>nd</sup> FY17 Budget Hearing January 26<sup>th</sup> @ 7:00pm
- Fine Tuning December/January
  - Process Inputs
  - Check assumptions and projections
  - Identify areas for generating funds to meet unmet needs
  - Meet with Town Boards if needed
  - Student Services & Athletics Reviews
- Finalize Budget
  - SC Meeting February 2<sup>nd</sup> @ 7:00pm

# Data

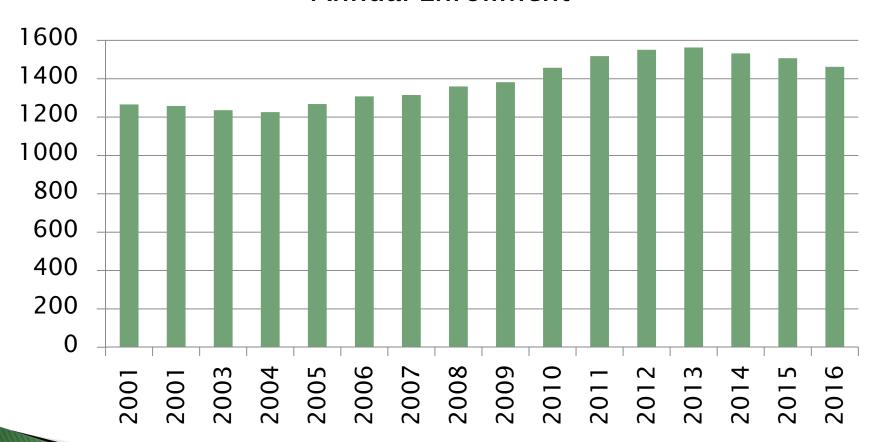
#### **Current Enrollment 1461**



### **Enrollment By School**



#### **Annual Enrollment**



# **Personnel Costs**

	Avg. Teacher	
Community	Salary	Category of Comparable
Concord-Carlisle	\$100,008	High-Performing
King Philip	\$68,112	DART
Weston	\$89,489	High-Performing
Winchester	\$73,740	High-Performing
Newburyport	\$81,088	DART
Groton-Dunstable	\$74,918	DART
Harvard	\$83,215	DART
Norwell	\$73,032	DART
Hamilton-Wenham	\$72,594	DART
Medway	\$86,234	DART
lpswich	\$69,235	Regional
Cohasset	\$80,935	DART
Gloucester	\$72,911	Regional
Rockport	\$79,024	Regional
Georgetown	\$66,266	DART
Average	\$78,053	
Median	\$74,918	
		Source: Department of Elementary & Secondary
Manchester Essex	\$73,236	Education (DESE)
MA State Avg.	\$73,847	DART = DESE's "District Analysis & Review Tools"

	% Increase in C		6 151		
	Cos		Special Ed.		
		Avg.			
Community	5-Yr. Increase	Increase/Yr.	% of Budget		
Concord-Carlisle	18.9%	3.5%	26.64%		
King Philip	21.7%	4.0%	25.50%		
Weston	115.1%	16.6%	17.24%		
Winchester	98.5%	14.7%	22.83%		
Newburyport	76.4%	12.0%	24.97%		
Groton-Dunstable	23.4%	4.3%	21.21%		
Harvard	11.2%	2.1%	26.20%		
Norwell	9.3%	1.8%	16.31%		
Hamilton-Wenham	-2.3%	-0.5%	23.38%		
Medway	-3.2%	-0.7%	17.12%		
Ipswich	74.3%	11.8%	24.63%		
Cohasset	11.2%	2.2%	18.92%		
Gloucester	17.1%	3.2%	25.15%		
Rockport	52.8%	8.9%	24.77%		
Georgetown	4.8%	0.9%	22.23%		
Average	35.3%	5.7%	22.5%		
Median	18.9%	3.5%	23.4%		
Manchester Essex	-37.1%	-8.8%	20.98%		
MA State Avg.	20.2%	3.7%	20.86%		

Source: Department of Elementary & Secondary Education (DESE)

DART = DESE's "District Analysis & Review Tools"

# **Apportionment Inputs**

Apportionme Trends	nt Formula: Input			
Helius				Input Contribution to
	FY-15	FY-16	FY-17 (prelim.)	Assessment
EQV	25% of Instruction Instructional Costs			
<u>Manchester</u>	73.7%	74.8%	74.8%	
Essex	26.3%	25.2%	25.2%	EQV
Total	100.0%	100.0%	100.0%	25.0%
Enrollment	75% of Instruction	al Costs		
Manchester	61.3%	61.4%	62.3%	Student
Essex	38.7%	38.6%	37.7%	Enrollment
Total	100.0%	100.0%	100.0%	49.2%
<u>Population</u>	75% of Non-Instru	ctional Costs		
Manchester	59.4%	59.4%	59.4%	Town
Essex	40.6%	40.6%	40.6%	Population
Total	100.0%	100.0%	100.0%	25.8%
			All Factors Combined	

- Enrollment accounts for 49% of apportionment
- Manchester % of enrollment has increased leading to higher % assessment
- Equalized Property Values (EQV) and Population inputs do not change annually per Regional Agreement formula

Source: MERSD Regional Agreement